Coventry OMA & APRA Violations

Coventr	y OMA & APRA Violations	1
Town of	Coventry	2
	PR 22-19 Murray v. Town of Coventry – Violation	2
	PR 16-36 Piskunov v. Town of Coventry – Violation	2
	PR 14-35 Jackson v. Town of Coventry – Violation	3
Town Co	ouncil	3
	OM 23-20 Anonymous v. Coventry Town Council – Violation	3
	OM 23-10 Anonymous v. Coventry Town Council – Violation	3
	OM 23-06 Novak v. Coventry Town Council – Violation	۷
	OM 22-40 Pierson v. Coventry Town Council – Violation	۷
	OM 20-32 Castelli v. Coventry Town Council – Violation	۷
	OM 20-14 Pierson v. Coventry Town Council – Violation	5
	OM 13-15 Hevey v. Coventry Town Council – Violation	5
Coventr	y School Committee	5
	OM 22-58 Solas v. Coventry School Committee – Violation	5
	OM 21-05 Sullivan v. Coventry School Committee – Violation	Ę
	OM 14-18 Pierson v. Coventry School Committee – Violation	6
Sewer S	ubcommittee	6
	OM 19-34 Wilson v. Coventry Sewer Subcommittee – Violation	ϵ
Coventr	y Charter Review Committee	6
	OM 21-03 Drew v. Coventry Charter Review Commission – Violation	ϵ
	OM 17-01 Novak v. Coventry Charter Review Commission – Violation	7
Coventr	y Board of Canvassers	7
	OM 20-46 Pierson v. Coventry Boards – Violation	7
	OM 17-09 Pierson v. Coventry Board of Canvassers and Registration – Violation	8
	PR 17-12 Pierson v. Coventry Board of Canvassers – Violation	8
Coventr	y Police Department	8
	PR 22-24 Ronald J. Cooper, III v. Coventry Police Department – Violation	8
Western	n Coventry Fire District	9
	PR 21-06B Novak v. Western Coventry Fire District – Violation	(
	PR 21-06 Novak v. Western Coventry Fire District – Violation	g
	OM 20-08 Novak v. Western Coventry Fire District – Violation	10
	OM 19-29 Novak v. Western Coventry Fire District – Violation	10
	PR 17-34 Novak v. Western Coventry Fire District – Violation	10
	OM 17-02 Novak v. Western Coventry Fire District – Violation	1:
	OM 15-07 Novak v. Western Coventry Fire District – Violation	1:
	OM 15-03 Novak v. Western Coventry Fire District – Violation	11
	OM 14-24 Novak v. Western Coventry Fire District – Violation	12

1

OM 14-06/PR 14-06 Novak v. Western Coventry Fire District – Violation	12
Central Coventry Fire District	12
OM 22-21 Mayer v. Central Coventry Fire District – Violation	12
PR 22-25 Mayer v. Central Coventry Fire District – Violation	13
PR 18-11 Pierson v. Central Coventry Fire District – Violation	13
OM 17-11 Dion v. Central Coventry Fire District – Violation	13
OM 14-09 Gorman v. Central Coventry Fire District, Board of Directors Fay v. Central	
Coventry Fire District, Board of Directors	14
Coventry Fire District	
PR 17-55 Hartley v. Coventry Fire District – Violation	14

Town of Coventry

PR 22-19 Murray v. Town of Coventry - Violation

https://clerkshq.com/Content/RIAG-ri/decisions/2022/PR22 19.htm

The Complainant submitted an APRA request for the "native Microsoft Excel format of all financial spreadsheets presented at a Town Council meeting on October 18, entitled 'School Bond Financial Impact." Complainant specifically requested the "native formats...of all spreadsheets utilized in preparing slides 4, 15, 17, and 18 of the PowerPoint presentation shown at [the October 18] public Town Council meeting." The Complainant made clear that he was seeking the Excel file with "all formulas and calculations as originally prepared which should not require the preparer to reorganize, consolidate, or compile data," citing R.I. Gen. Laws §§ 38-2-3(f)-(h). We have determined that the Town violated the APRA by not providing the requested document, in the requested form, to the Complainant.

PR 16-36 Piskunov v. Town of Coventry – Violation

http://www.riag.ri.gov/documents/apra/PR1636.pdf (link broken)

Complainant alleged that the Town violated the APRA when it failed to provide a reason for requesting a time extension to his February 13, 2016 APRA request. We found that the Town's failure to provide a reason why it was requesting a time extension violated R.I. Gen. Laws. § 38-2-3(e). Based on the specific facts presented, including the fact that the Complainant did not challenge the validity of the Town's request for an extension, we found no evidence of a willful and knowing, or reckless, violation.

PR 14-35 Jackson v. Town of Coventry - Violation

http://www.riag.ri.gov/documents/opengov/JacksonvCoventry.pdf (link broken)

The Town denied Complainant's request for the resumes of the top five (5) individuals who applied for the position of Finance Director and the resume of the individual selected for that position, and the resumes of the top five (5) individuals who applied for the position of Director of Public Works and the resume of the individual selected for that position on the grounds that disclosure would constitute a "clearly unwarranted invasion of personal privacy." R.I. Gen. Laws § 38-2-2(4)(A)(I)(b). Rhode Island General Laws § 38-2-2(4)(A)(I)(b) requires the balancing of the public's interest in disclosure against the privacy interests. After reviewing the resumes in camera, and using federal case law for guidance, we concluded that disclosure of the resumes of the two successful candidates would not constitute a "clearly unwarranted invasion of personal privacy," but that disclosure of the unsuccessful applicant resumes would constitute a "clearly unwarranted invasion of personal privacy." Even the Complainant's correspondences recognized that the unsuccessful applicants maintained a privacy interest. As detailed herein, federal cases is replete with the conclusion that "on balance that disclosure of th[e] identity [of an unsuccessful applicant] would work a clearly unwarranted invasion of personal privacy." See Holland v. Central Intelligence Agency, 1992 WL 233820 (D.D.C. 1992). Therefore, we found that the Town violated the APRA when they denied Complainant access to the resumes of the successful applicants, but did not violate the APRA by denying access to the resumes of the unsuccessful applicants.

Town Council

OM 23-20 Anonymous v. Coventry Town Council - Violation

https://clerkshq.com/Content/RIAG-ri/decisions/2023/OM23 20.htm

Here, based on the undisputed evidence, the agenda did not provide notice that the Solicitor would make comments regarding the show cause hearing that he discussed during the meeting. We find that the subject agenda item failed to fairly encompass and provide notice of the substance of what would be discussed by the Town Solicitor, and that the Council violated the OMA. See R.I. Gen. Laws § 42-46-6(b); Castelli, OM 20-32.

OM 23-10 Anonymous v. Coventry Town Council - Violation

https://clerkshq.com/Content/RIAG-ri/decisions/2023/OM23 10.htm

The Complainant alleges that the Council violated the OMA by having substantive conversations outside of a properly noticed public meeting about the appointment of a Town Solicitor and Interim Town Manager. The Complainant contends these conversations took place prior to the Council's November 28, 2022 and December 20, 2022 Council meetings

OM 23-06 Novak v. Coventry Town Council – Violation

https://clerkshq.com/Content/RIAG-ri/decisions/2023/OM23 06.htm

The Complainant alleges the Council violated the OMA when it failed to file written notice of their regularly scheduled meetings for calendar year 2022 and when it failed to timely file minutes for the following meetings on the Secretary of State's website: March 28, 2022, April 11, 2022, April 18, 2022, April 25, 2022, April 30, 2022, May 2, 2022, May 9, 2022, May 16, 2022, May 23, 2022, June 13, 2022, June 20, 2022, June 27, 2022, July 18, 2022, August 22, 2022, and August 29, 2022. The Complainant also alleges the Council failed to post minutes for the following meetings on the Secretary of State's website: September 12, 2022, September 26, 2022, September 28, 2022, October 11, 2022 and October 17, 2022.

OM 22-40 Pierson v. Coventry Town Council - Violation

https://clerkshq.com/Content/RIAG-ri/decisions/2022/OM22 40.htm

The OMA requires that all public bodies provide supplemental public notice of all meetings at least forty-eight (48) hours in advance of the meeting. *See* R.I. Gen. Laws § 42-46-6(b): "[t]his notice shall include the date the notice was posted, the date, time and place of the meeting, and a statement specifying the nature of the business to be discussed."

Here, the notice posted by the Council inconsistently stated that the meeting would "be convened In-Person at Coventry Town Hall" while also providing the name and address of a different building below within the same document. Accordingly, there was no way for a member of the public to discern from the posted notice which location was the true setting for the April 4, 2022 meeting. The notice contained conflicting and inaccurate information as to the "place of the meeting" as required by R.I. Gen. Laws § 42-46-6(b). We therefore find that the Council violated the OMA.

OM 20-32 Castelli v. Coventry Town Council – Violation

https://clerkshq.com/Content/RIAG-ri/decisions/2020/OM20 32.htm

The Complainant alleged that the Town Council violated the OMA by having an insufficiently specific agenda for its February 10, 2020 meeting. Specifically, the Complainant argued that the agenda items "President's Comments" and "District One Update by Councilwoman Dickson" did not sufficiently describe the nature of the business to be discussed. Based on the undisputed evidence, we concluded that matters related to Town business were discussed pursuant to each of these agenda items and that the agenda items did not provide notice of the substance of what would be discussed. Accordingly, we found that the Town Council violated the OMA. We did not find sufficient evidence of a willful or knowing violation and did not find a need for injunctive relief, as no action was taken pursuant to either agenda item. VIOLATION FOUND.

OM 20-14 Pierson v. Coventry Town Council - Violation

https://clerkshq.com/Content/RIAG-ri/decisions/2020/OM20 14.htm

Complainant alleged that the Council violated the OMA at its October 15, 2019 meeting when it improperly convened into executive session pursuant to R.I. Gen. Laws § 42-46-5(a)(1) to discuss the Town Manager search without discussing the job performance, character, or physical or mental health of any specific person(s). The Complainant also alleged the Council voted to increase the Town Manager salary offer outside of open session and failed to report the vote in open session. The Council acknowledged that no specific Town Manager candidate was discussed during the October 15 executive session. Our in camera review of the executive session minutes revealed that the Council reached a "consensus" regarding raising the advertised salary offer, which was not disclosed upon the Council's reconvening into open session. For these reasons, we found the Council violated the OMA. We did not find a willful or knowing violation at this time. We instructed the Council to unseal the relevant executive session minutes and disclose any votes taken. VIOLATION FOUND.

OM 13-15 Hevey v. Coventry Town Council - Violation

http://www.riag.ri.gov/documents/om/Heveyv.Coventry.pdf (link broken)

The Office of Attorney General found that, in this specific instance, provisions of the Town Charter and the OMA did not conflict; thus, the Coventry Town Council violated the OMA when it failed to provide forty-eight (48) hours notice before its meeting held on April 9, 2013. See R.I. Gen. Laws § 42-46-6(b). This Department did not, however, find a willful or knowing violation.

Coventry School Committee

OM 22-58 Solas v. Coventry School Committee – Violation

https://clerkshq.com/Content/RIAG-ri/decisions/2022/OM22 58.htm

The Complainant alleges that the Committee did not timely file meeting minutes for the following meetings in 2022: April 25, May 12, May 19 and May 24. There is no dispute that the Committee failed to timely file its meeting minutes for its April 25, May 12 and May 19 meetings, as required by the OMA. Accordingly, the Committee violated the OMA with respect to those meetings.

OM 21-05 Sullivan v. Coventry School Committee – Violation

https://clerkshq.com/Content/RIAG-ri/decisions/2021/OM21 05.htm

The agenda item in question gave notice that the Committee would be discussing and potentially voting upon a temporary reorganization of administration responsibilities but did not provide any notice that the Committee would be discussing and/or acting upon approving financial stipends for the superintendent or any other employees. The record reveals that the financial stipends were a central component of the reorganization plan but there is nothing in the agenda item "temporary reorganization of administration responsibilities" that would put the public on notice that the Committee was going to discuss and/or vote on modifying employee contracts and providing increased compensation. Because the record shows that the Committee voted to

approve thousands of dollars of financial stipends to employees under this agenda item without providing notice that the Committee would be voting on contractual changes and financial expenditures, we find that the agenda item failed to provide adequate notice of the business to be discussed and/or acted upon and violated the OMA.

OM 14-18 Pierson v. Coventry School Committee – Violation

http://www.riag.ri.gov/documents/om/PiersonvCoventrySchool.pdf (link broken)

The Coventry School Committee violated the OMA when it failed to timely provide minutes and a record of all votes taken pursuant to R.I. Gen. Laws § 42-46-7(b). This Department found injunctive relief to be inappropriate since, based on the evidence presented, the untimely availability of the minutes was the result of a family illness and, the Complainant was provided with the minutes of all the meetings he requested.

Sewer Subcommittee

OM 19-34 Wilson v. Coventry Sewer Subcommittee – Violation

https://clerkshq.com/Content/RIAG-ri/decisions/2019/OM19 34.htm

The Complainant alleged that the Subcommittee violated the OMA when it discussed and took action on items not listed on its agendas for two separate meetings. The undisputed meeting minutes revealed that during the public comment section, certain discussions were initiated by Subcommittee members rather than by members of the public. By initiating discussion topics that were not noticed on the agenda during the public comment portion of the meetings, the Subcommittee violated the OMA. Based on the undisputed meeting minutes, we did not find sufficient evidence that the Subcommittee voted or took formal action on any of the unnoticed items discussed at either meeting. We concluded that there was no evidence that the violation was willful or knowing and that injunctive relief was not appropriate because no formal action was taken on the unnoticed discussion topics. VIOLATION FOUND

Coventry Charter Review Committee

OM 21-03 Drew v. Coventry Charter Review Commission - Violation

https://clerkshq.com/Content/RIAG-ri/decisions/2021/OM21 03.htm

The Complainant alleged that the Commission violated the OMA when the agenda for its Saturday, July 11, 2020 9:00am meeting was not posted until Thursday, July 9, 2020 9:08am, in violation of R.I. Gen. Laws § 42-46-6(b). The Commission conceded this point and, accordingly,

we found a violation. The Complainant also alleged that the Commission violated the OMA at its July 11, 2020 meeting when it discussed a topic not properly listed on the agenda. Based upon the record before us, we determined that the Commission violated the OMA by engaging in an extended discussion on topics beyond what was noticed in the pertinent agenda item. We did not find injunctive relief appropriate as no action was taken on the agenda item in question, nor did we find evidence of a willful or knowing violation. VIOLATION FOUND

OM 17-01 Novak v. Coventry Charter Review Commission – Violation

https://clerkshq.com/Content/RIAG-ri/decisions/2017/OM17 01.htm

The OMA requires that the "unofficial minutes shall be available to the public at the office of the public body, within thirty-five (35) days of the meeting or at the next regularly scheduled meeting, whichever is earlier." See R.I. Gen. Laws § 42-46-7(b)(1). The Coventry Charter Review Committee ("CCRC") violated the OMA when the October 27, 2015 meeting minutes were not made available to the Complainant when he visited the Coventry Town Hall on January 8, 2016. We concluded that the Complainant did not demonstrate that he was aggrieved as a result of his allegation concerning improper notice for the January 7, 2016 meeting as the evidence revealed he attended the meeting at issue. See R.I. Gen. Laws § 42-46-8(a).

Coventry Board of Canvassers

OM 20-46 Pierson v. Coventry Boards – Violation

https://clerkshq.com/Content/RIAG-ri/decisions/2020/OM20_46.htm

Complainant alleges that the Board of Canvassers violated the OMA and the Governor's Executive Order when it held an in-person meeting on July 13, 2020 without providing adequate alternative means of public access. Likewise, the Complainant alleges the Municipal and Police Pension Boards held joint, in-person meetings on June 1, 2020 and July 27, 2020 without providing adequate alternative means of public access in accordance with the Governor's Executive Order. The Complainant also alleges that the Municipal and Police Pension Boards violated the OMA when the minutes for the June 1, 2020 and July 27, 2020 joint meetings failed to list the members of the Boards who were present or absent. The Board of Canvassers, as well as the Municipal and Police Pension Boards, concede that they did not provide adequate, alternative means of public access to their respective June 1, 2020, July 13, 2020, and July 27, 2020 meetings as required by the pertinent Executive Order. Therefore, we found that the Boards did not comply with the Governor's Executive Orders modifying the OMA. Additionally, the Municipal and Police Pension Boards further concede that the minutes for their June 1, 2020 and July 27, 2020 joint meetings failed to include a record of the Board members present or absent. Accordingly, we found that the Municipal and Police Pension violated the OMA in this regard. Based on the record before us, we did not find injunctive relief to be appropriate in connection with the July 13, 2020 Board of Canvassers meeting. We directed the Municipal and Police Pension Boards to take measures to identify and disclose the members of the Municipal and Police Pension Boards who were present or absent at the June 1, 2020 and July 27, 2020 meetings. We did not find evidence of a willful or knowing violation. VIOLATION FOUND

OM 17-09 Pierson v. Coventry Board of Canvassers and Registration – Violation

https://clerkshq.com/Content/RIAG-ri/decisions/2017/OM17 09.htm

Complainant alleged that the BOC violated the OMA when it failed to timely post its agenda for its September 15, 2016 meeting. While the Complainant attended the meeting, the evidence indicated that the late notice left the Complainant little time to arrange his schedule and that he missed a good portion of the meeting's substance. Accordingly, we found that the Complainant was aggrieved. See R.I. Gen. Laws § 42-46-8(a). Turning to the merits, we found that the drawing of names to determine the ballot order was an "action" over which the BOC has "supervision, control, jurisdiction, or advisory power[,]" and accordingly that a BOC "meeting" was convened on September 15, 2016. See R.I. Gen. Laws § 42-46-2(1). Although we found that the BOC violated the OMA, we noted that the BOC's attempts to rectify its violation by giving notice in writing to each of the candidates who might have been affected by the meeting, including the Complainant, militated against a finding that the BOC willfully or knowing violated the OMA.

PR 17-12 Pierson v. Coventry Board of Canvassers - Violation

https://clerkshq.com/Content/RIAG-ri/decisions/2017/PR17 12.htm

The Board of Canvassers violated the APRA when it failed to respond to an APRA request within ten (10) business days. This Department rejected the Board of Canvassers chief argument that the APRA request sought answers to questions or interrogatories, and therefore, fell outside the APRA. The Board of Canvassers was directed to respond to the APRA request.

Coventry Police Department

PR 22-24 Ronald J. Cooper, III v. Coventry Police Department – Violation

 $\underline{https://clerkshq.com/Content/RIAG-ri/decisions/2022/PR22_24.htm}$

The Complainant alleges that the Department violated the APRA when it failed to provide a basis for its denial, as well as its failure to provide information regarding an appeals process, in response to Complainant's April 8, 2021 request for "all records relating to [himself] pursuant to the freedom of information act." The Department's response is devoid of any reference to Complainant's right to file an appeal in accordance with R.I. Gen. Laws § 38-2-8. Thus, we find that the Department violated the APRA. *See* R.I. Gen. Laws § 38-2-7(a).

Western Coventry Fire District

PR 21-06B Novak v. Western Coventry Fire District – Violation

https://clerkshq.com/Content/RIAG-ri/decisions/2021/PR21 06B.htm

We find that the Fire District violated the APRA by not providing the Complainant with these reasonably segregable portions of the PowerPoint presentations. This Office was only provided with one example PowerPoint presentation for *in camera* review, but Brown EM has indicated that it is a representative example of other responsive PowerPoint presentations. As such, the general principles expressed in our findings pertain to all responsive PowerPoint presentations.

PR 21-06 Novak v. Western Coventry Fire District – Violation

https://clerkshq.com/Content/RIAG-ri/decisions/2021/PR21 06.htm

The record before us, including the undisputed representations and affidavit from the Fire District, establishes that the Fire District failed to state its APRA appeal procedures in its denial of Complainant's APRA request. In addressing this point, the Fire District merely points to the Complainant's perceived familiarity with the Fire District's APRA appeal process. This assertion does not adequately suffice under the plain language of R.I. Gen. Laws § 38-2-7(a). Regardless of whether the requester is already familiar with the public body's APRA procedures, the APRA plainly requires any denial to indicate in writing the procedures for filing an administrative appeal. Accordingly, we find that the Fire District violated the APRA when it failed to indicate its procedures for appealing the denial in writing.

The APRA states that, unless exempt, all records maintained by any public body shall be public records and every person shall have the right to inspect and/or copy such records. See R.I. Gen. Laws § 38-2-3(a). "A public body that receives a request to inspect or copy records that do not exist or are not within its custody or control shall *** state that it does not have or maintain the requested records." R.I. Gen. Laws § 38-2-7(c).

Here, the Fire District initially exempted records responsive to item (4) by citing HIPPA, but then when responding to this Complaint indicated that it did not actually maintain responsive records. It is undisputed that the Fire District's initial denial of the Complainant's request did not state that the Fire District did not have or maintain the requested records. While there may very well be circumstances when a public body need not cite R.I. Gen. Laws § 38-2-7(c), but instead provides a substantive denial, see R.I. Gen. Laws § 38-2-2(4), the Fire District has provided no such argument in this case. If the Fire District did not maintain responsive records but failed to include a statement in its denial that it did not maintain the requested documents, the Fire District violated the APRA. See R.I. Gen. Laws § 38-2-7(c); see also Sherman v. Joint Committee on Legislative Services, PR 20-38.

OM 20-08 Novak v. Western Coventry Fire District – Violation

https://clerkshq.com/Content/RIAG-ri/decisions/2020/OM20 08.htm

The Complainant alleged that the Fire District failed to post meeting notices that included the date the notice was posted for three meetings, and untimely filed meeting minutes for one meeting. The Fire District did not contest these allegations and we found that these actions violated the OMA. The Complainant also alleged that the Fire District violated the OMA when it voted to amend its agenda and then voted on the added item. Our review of the evidence indicated that the Fire District permissibly added an item to the agenda for discussion purposes only under R.I. Gen. Laws § 42-46-6(b). Although the Fire District subsequently voted on a different agenda item, we found no evidence that the Fire District voted on the item it had added to the agenda. On that allegation, we found no violation. Based on the totality of the circumstances, we did not find sufficient evidence of a willful or knowing violation, or that injunctive relief was appropriate. VIOLATION FOUND.

OM 19-29 Novak v. Western Coventry Fire District - Violation

https://clerkshq.com/Content/RIAG-ri/decisions/2019/OM19 29.htm

The Complainant alleged that the Western Coventry Fire District violated the OMA when an executive session agenda item for its April 18, 2019 meeting failed to sufficiently specify the nature of the business to be discussed and when the April 18, 2019 meeting minutes related to that item failed to include a citation to the relevant statutory subdivision for entering the executive session and failed to include a statement specifying the nature of the business to be discussed. The Fire District conceded these violations. Accordingly, we found that the Fire District violated the OMA. Based on the totality of the circumstances, we did not find injunctive relief appropriate, nor did we find sufficient evidence of a willful or knowing violation. VIOLATION FOUND

PR 17-34 Novak v. Western Coventry Fire District – Violation

https://clerkshq.com/Content/RIAG-ri/decisions/2017/PR17 34b.htm

The Complainant alleged the Fire District untimely filed some of its official and unofficial minutes on the Secretary of State's website. The OMA provides that "[a]ny citizen or entity of the state who is aggrieved as a result of violations of the provisions of this chapter may file a complaint with the attorney general." R.I. Gen. Laws § 42-46-8(a); see also Graziano v. Rhode Island State Lottery Commission, 810 A.2d 215 (R.I. 2002). Here, pursuant to R.I. Gen. Laws § 42-46-8(a), and the standard established in Graziano, this Department found that the Complainant was not an "aggrieved" party and therefore had no standing to bring his complaint. See Curt-Hoard v. Woonsocket School Board, OM 14-20; Ayotte v. Rhode Island Commission on the Deaf and Hard of Hearing, OM 17-12. As such, we found no OMA violation. Since the Complainant was in possession of the requested documents, we need only examine whether the alleged failure to provide such documents represented a willful and knowing, or reckless violation. We responded in the negative.

OM 17-02 Novak v. Western Coventry Fire District – Violation

https://clerkshq.com/Content/RIAG-ri/decisions/2017/OM17 02.htm

The Fire District violated the OMA when it untimely filed a number of its unofficial and official and/or approved minutes on the Secretary of State's website for a number of its Board of Directors and Standard Administrative Procedures meetings. See R.I. Gen. Laws § 42-46-7(b)(2) and (d). While its failure to do so violated the OMA, we did not find a willful or knowing violation, considering the totality of the circumstances. One of the considerations was that, unlike other public bodies who may extend the time to file their unofficial minutes, a fire district may not extend the timeframe for filing its unofficial minutes. See R.I. Gen. Laws § 42-46-7(b)(2).

OM 15-07 Novak v. Western Coventry Fire District – Violation

http://riag.ri.gov/documents/om/NovakvWCoventryFD.pdf (link broken)

The Western Coventry Fire District ("Fire District") violated the OMA when it untimely posted on the Secretary of State's website approved minutes of seven (7) of its meetings. The Fire District also violated the OMA when the evidence revealed that it failed to post official and/or approved minutes for two (2) other meetings. Rhode Island General Laws \hat{A} § 42-46-7(d) requires "all volunteer fire companies, associations, fire district companies, or any other organization currently engaged in the mission of extinguishing fires and preventing fire hazards, whether it is incorporated or not, and whether it is a paid department or not" to "keep official and/or approved minutes of all meetings of the body and shall file a copy of the minutes of all open meetings with the secretary of state for inspection by the public within thirty-five (35) days of the meeting." R.I. Gen. Laws \hat{A} § 42-46-7(d).

OM 15-03 Novak v. Western Coventry Fire District - Violation

http://riag.ri.gov/documents/om/NovakvWesternCoventryFD.pdf (link broken)

The Complainant alleged the Western Coventry Fire District ("Fire District") violated the OMA when it failed to timely post its meeting minutes on the Secretary of State's website for eleven (11) of its meetings. See R.I. Gen. Laws § 42-46-7(b)(2). On June 11, 2014, this Department issued Novak v. Western Coventry Fire District, OM 14-24, wherein this Department found that the Fire District violated the OMA by failing to timely post its unofficial minutes on the Secretary of State's website for seven (7) meetings. Notwithstanding this actual notice, previously, by letter dated November 4, 2013, the Attorney General advised all Fire Districts that the OMA had been amended, effective July 2013, to include R.I. Gen. Laws § 42-46-7(b)(2)'s posting requirement â€" the precise requirement that we find the Fire District has violated. The Fire District shall have ten (10) business days to respond to this Department's concern that the violations are "willful or knowing." A supplemental finding will be issued.

OM 14-24 Novak v. Western Coventry Fire District – Violation

http://www.riag.ri.gov/documents/om/NovakvWCoventry.pdf (link broken)

The Fire District violated the OMA by failing to timely post its minutes on the secretary of state's website for seven (7) meetings. Rhode Island General Laws § 42-46-7(b)(2) states that "all volunteer fire companies, associations, fire district companies, or any other organization currently engaged in the mission of extinguishing fires and preventing fire hazards, whether it is incorporated or not, and whether it is a paid department or not, shall post unofficial minutes of their meetings within twenty-one (21) days of the meeting, but not later than seven (7) days prior to the next regularly scheduled meeting, whichever is earlier, on the secretary of state's website." R.I. Gen. Laws § 42-46-7(b)(2).

OM 14-06/PR 14-06 Novak v. Western Coventry Fire District – Violation

http://www.riag.ri.gov/documents/om/NovakvWCFD.pdf (link broken)

The Fire District violated the OMA when its 2013 annual notice did not include information required under R.I. Gen. Laws § 42-46-6(a). The Fire District did not violate the OMA when its agenda topics for the September 16 and 19, 2013 meetings adequately informed the public of the nature of the business to be discussed. The Fire District violated the OMA with respect to the September 19, 2013 agenda when it incorrectly listed the date the notice was posted as August 17, 2013, instead of September 17, 2013. The Fire District violated the APRA by failing to have a copy of its APRA procedures on its website. See R.I. Gen. Laws § 38-2-3(d).

Central Coventry Fire District

OM 22-21 Mayer v. Central Coventry Fire District – Violation

https://clerkshq.com/Content/RIAG-ri/decisions/2022/OM22_21.htm

The Complainant alleges that during its October 14, 2021 meeting, the Fire District discussed and/or took action under the agenda item "Fiscal Projections and Cash Flow Analysis by District Treasurer, to identify future needs of District and planning for the same. (Discussion only)." Complainant alleges this agenda item did not provide adequate notice of the nature of the business that was discussed. Specifically, the Complainant contends that the Fire District discussed "Firefighter/Staff promotions" under the agenda item and that action was taken on the matter when "the board said to move forward with them...." The Complainant subsequently supplemented his Complaint on October 25, 2021, after the meeting minutes were posted, to reiterate the allegation that "action was taken" on the matter of the promotions when the agenda item listed it as a "Discussion." ...we find that the Fire District violated the OMA with regard to the October 14, 2021 meeting

PR 22-25 Mayer v. Central Coventry Fire District - Violation

https://clerkshq.com/Content/RIAG-ri/decisions/2022/PR22 25.htm

The Complainant alleges that he submitted an APRA request to the District on or about June 3, 2022 for "Central Coventry Fire District's current contract with the current District Treasurer." Having received no response by 5:00pm on June 17, 2022, the Complainant filed his Complaint with this Office. The APRA states that, unless exempt, all records maintained by any public body shall be public records and every person shall have the right to inspect and/or copy such records. *See* R.I. Gen. Laws § 38-2-3(a). Here, the undisputed evidence demonstrates that the District failed to respond to the APRA request in a timely manner in violation of the APRA. It is also undisputed the District does not maintain any records responsive to the Complainant's request. As such, any request for injunctive relief is moot. Additionally, we were provided with no evidence that the District's untimely response constituted a willful and knowing, or reckless, violation that would warrant civil penalties. *See* R.I. Gen. Laws § 38-2-9(d).

PR 18-11 Pierson v. Central Coventry Fire District – Violation

https://clerkshq.com/Content/RIAG-ri/decisions/2018/PR18_11.htm

The Central Coventry Fire District violated the APRA when it failed to respond to the Complainant's APRA request dated September 18, 2017. The evidence revealed that the Complainant made an APRA request on September 15, 2017, which the Fire District responded to on September 18, 2017 at 4:00 PM. The Complainant made another APRA request for a similarly-related document on September 18, 2017 at 9:14 PM to which the Fire District failed to respond. This Department directed the Fire District to respond to the Complainant's September 18, 2017 APRA request within ten (10) business days of this finding in a manner consistent with this finding and the APRA.

OM 17-11 Dion v. Central Coventry Fire District – Violation

https://clerkshq.com/Content/RIAG-ri/decisions/2017/OM17 11.htm

The Central Coventry Fire District ("Fire District") violated the OMA when it untimely filed three (3) of its meetings minutes on the Secretary of State's website. See R.I. Gen. Laws § 42-46-7(b)(2). With respect to the Complainant's allegation that the minutes for two (2) of its meetings did not reflect the votes of the members of the Fire District, we found no violation. Our review of the evidence presented revealed no meetings were held on those two (2) dates.

OM 14-09 Gorman v. Central Coventry Fire District, Board of Directors Fay v. Central Coventry Fire District, Board of Directors

http://www.riag.ri.gov/documents/om/GormanFayvCCFD.pdf (link broken)

Since both complaints were submitted against the Central Coventry Fire District Board of Directors ("Board"), ("CCFD"), or ("Fire District"), and since both complaints contained similar allegations, this Department addressed both complaints in a single finding. Our investigation began by addressing the Board's argument that they are not a public entity, therefore, not subject to the OMA. Since the Board provided no factual or legal support for this argument, and since this argument conflicted with Emergency Hiring Counsel v. Solas, 774 A.2d 820 (R.I. 2001), this Department rejected the Board's argument that it is not a "public body." Next, this Department addressed Mr. Gorman's eight (8) allegations and Mr. Fay's nine (9) allegations and found that the CCFD violated the OMA: 1) when it failed to timely post meeting minutes on the Secretary of State's website, 2) when the Board failed to state in open session the reason for holding a closed session meeting by citing to the subdivision of R.I. Gen. Laws § 42-46-5(a), and 3) when the Board discussed matters, in closed session, that did not fall within R.I. Gen. Laws \hat{A} § 42-46-5(a)(2). In addition to the violations listed above, this Department identified certain matters as possible willful or knowing violations and directed the Board to provide a substantive response addressing, in a non-conclusionary manner, the willful or knowing concerns that expressed in light of the willful or knowing standard identified by the Supreme Court and this Department.

Coventry Fire District

PR 17-55 Hartley v. Coventry Fire District - Violation

https://clerkshq.com/Content/RIAG-ri/decisions/2017/PR17 55.htm

The Complainant alleged that the Fire District violated the APRA when it withheld a tape recording of a public meeting pursuant to R.I. Gen. Laws § 38-2-2(4)(K) as a "draft[.]" Because the tape recording contained no mental impressions and did not otherwise fall within Exemption (K), we found that the recording did not constitute a "draft[.]" We also did not find the Fire District's policy arguments persuasive. Accordingly, we found that the Fire District violated the APRA when it failed to release the tape recording. However, we did not find a willful and knowing, or reckless violation. The Fire District was directed to disclose the tape recording.